



STATE OF CONNECTICUT OFFICE of the STATE COMPTROLLER 55 Elm Street Hartford, CT 06106

Written Testimony Comptroller Kevin Lembo March 6, 2018

Concerning

H.B. 5383: AN ACT CONCERNING DISPUTES BETWEEN HEALTH CARRIERS AND PARTICIPATING PROVIDERS THAT ARE HOSPITALS

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H.B. 5382: AN ACT CONCERNING CONTINUITY OF CARE AND NETWORK ADEQUACY

Good afternoon Senator Larson, Representative Scanlon, Senator Kelly, Representative Sampson, and Members of the Insurance Committee:

I write today in support of House Bill 5383, An Act Concerning Disputes Between Health Carriers and Participating Providers That Are Hospitals.

Thank you for giving me this opportunity to testify today on the essential need for legislative action to protect patients from future health and financial harm resulting from contract disputes between insurance companies and health care providers.

Last year's contract dispute between Anthem Blue Cross and Hartford HealthCare may be over, but the threat of future prolonged disruptions to our entire health care system – affecting hundreds of thousands of patients – remains. There is an urgent need for legislative action to protect patients when large corporations fail to responsibly reach timely agreements.

Make no mistake. This contract dispute between Anthem and Hartford, like so many of these cases, was not a battle between good and evil, or David and Goliath. It was a fight between two large and powerful corporations that showed little regard for patients who were caught in the middle and merely used as cannon fodder.

As state comptroller, I administer the largest employer plan in the state – providing health care coverage to approximately 200,000 lives of state and municipal employees, retirees and their dependents. During the course of Anthem and Hartford HealthCare's standoff, I heard from

countless patients whose lives were disrupted during some of the most difficult times in their lives – people in active cancer treatment, people with scheduled joint replacement surgeries and pregnant women in need of timely prenatal care.

Even with legally mandated continuation-of-care requirements, many were still – at a minimum – confused about their status and misled into believing they couldn't continue to use their provider.

That's not okay.

The face of health care and health care financing is changing, and we're likely to see more, not fewer, cases of disrupted care without action. The time has come for statewide patient protections – mandatory mediation, followed by mandatory binding arbitration.

I urge you to consider legislation that would, in the event of future disputes between insurance companies and health care providers, require:

- A 60-day "cooling off period," in which immediately upon the expiration of any contract parties continue under the prior contract terms as they undergo mandatory mediation without disruption to care.
- In the event that mediation fails to produce a resolution within 60 days, then parties are subject to binding arbitration.
- Arbitrators should be required to consider essential factors, including affordability and quality of care. Rather than an agreement that simply pays more money for the same services and health care outcomes, there must be consideration for what will be done to improve the quality of health care.
- And finally, should one party reject arbitration or any agreement then that party, as in Medicare, must wait a full year before they can have any contract with that entity.

Like all employers, we provide health care because we want our employees to be healthy, safe and productive. Contract disputes that disrupt care and our entire health care system have the corrosive capacity to undermine the health, welfare and productivity of our entire economy.

I also encourage support for H.B. 5382, An Act Concerning Continuity of Care and Network Adequacy, which would provide for a review during such contract disputes to ensure that patients covered by that insurance carrier have adequate access to care.

I thank the Committee for raising these bills – and for recognizing the necessity to protect Connecticut patients.